### **Colusa Unified School District**

# Measure A Update and Funding Future Facilities Needs





Lori Raineri and Matt Kolker February 13, 2018

Presentation materials provided for distribution at the meeting. Please see meeting record for verbal commentary and discussion.

# Our Agenda for Today

Review of Measure A

Funding Additional Facilities Needs

Potential New Bond Measure

- For Reference
  - Assessed Value
    - Assumptions Historical Tests

Additional Information Regarding General Obligation Bonds



## **Debt Portfolio & Ongoing Monitoring**

| Election    |         | Vote     | Authorization | Issuance    | Remaining     |
|-------------|---------|----------|---------------|-------------|---------------|
| Date        | Measure | Required | Amount        | Amount      | Authorization |
| Nov 4, 2014 | A       | 55%      | \$5,900,000   | \$5,900,000 | \$0           |

#### General Obligation Bonds - Election of 2014, Measure A - \$5,900,000

|               |            |             |                  | -        |                |              | Principal          | Debt Service       |                    |                 |               |           |           | Weighted |                |  |
|---------------|------------|-------------|------------------|----------|----------------|--------------|--------------------|--------------------|--------------------|-----------------|---------------|-----------|-----------|----------|----------------|--|
|               |            |             |                  |          |                | Debt Service | Paid & to be       | Paid & to be       | Outstanding        |                 |               |           |           | Average  |                |  |
|               | Dated      |             | Issuance -       | Total    | Net Debt       | to Principal | Paid as of         | Paid as of         | Principal as of    | Final           | Able to       | Next Call | Callable  | Callable | Next Call      |  |
| <b>•</b> •    | <b>D</b> / | <b>T</b>    | N/ N//           | 1        | Comilan        |              | <u>Jan 1, 2018</u> | Jan 1, 2018        | Jan 1, 2018        | Matumitur       | Call?         | Data      | Principal | Courses  | Duranairuna    |  |
| <u>Series</u> | Date       | <u>Type</u> | <u>New Money</u> | Issuance | <u>Service</u> | at issuance  | <u>Jan 1, 2010</u> | <u>Jan 1, 2010</u> | <u>Jan 1, 2010</u> | <u>Maturity</u> | <u>Uali :</u> | Date      | Principal | Coupon   | <u>Premium</u> |  |

\$5,900,000 \$5,900,000 \$9,246,183

\$5,900,000 \$9,246,183 \$5,710,000

Debt Service to Principal Ratios

Debt service of new \$ issuances to new money principal: 1.57 : 1

(1) Net debt service reflects application of \$334,635 deposited to Interest & Sinking Fund

# Ongoing monitoring of the debt portfolio for stewardship and compliance.

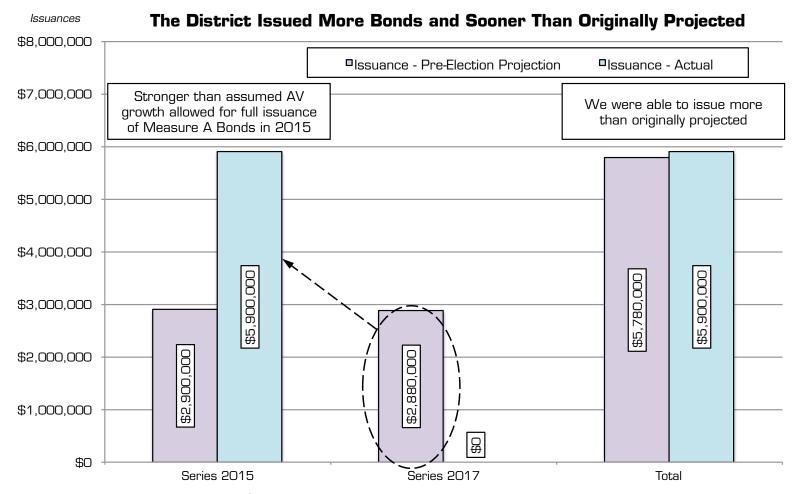
#### **Measure A**

#### MEASURE <u>A</u>:

"To improve Colusa students' math, science, reading, and writing skills, by repairing leaky roofs, deteriorating restrooms, plumbing, heating, wiring; providing modern computer technology; renovating outdated classrooms, libraries, agricultural/vocational facilities, science and computer labs; improving fire alarms and school safety; removing asbestos/hazardous materials; acquiring, renovating, constructing, equipping accessible classrooms, sites and facilities; shall Colusa Unified School District issue \$5,900,000 in bonds at legal rates, using independent citizen oversight, no money for administrators, all funds benefitting local schools?"

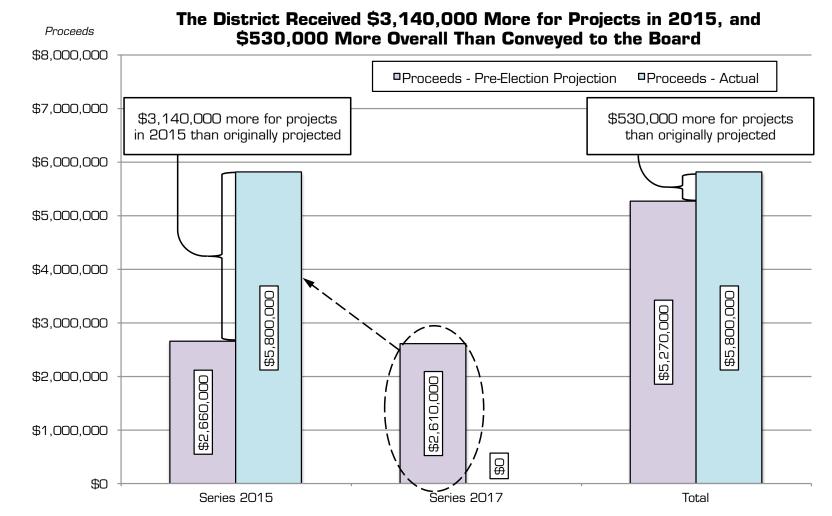
BONDS-YES BONDS-NO

#### More Issued, and Faster



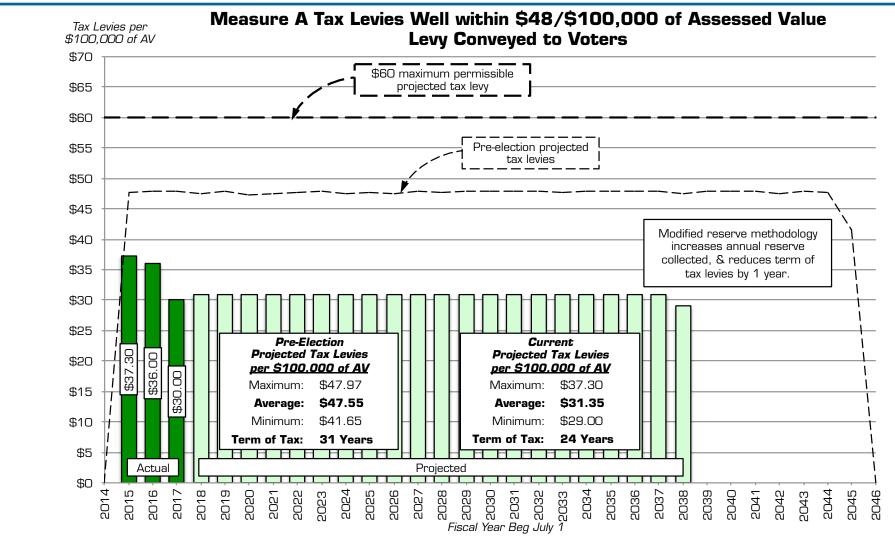
The pre-election bond plan called for issuing \$5.78 million in bonds, based on conservative tax base growth assumptions. Allowing for the possibility of greater than projected tax base growth, the Measure A ballot indicated \$5.9 million, and due to better than projected tax base growth and lower than expected interest costs, the District was able to issue the full \$5.9 million in bonds.

## More \$ for Projects and Sooner



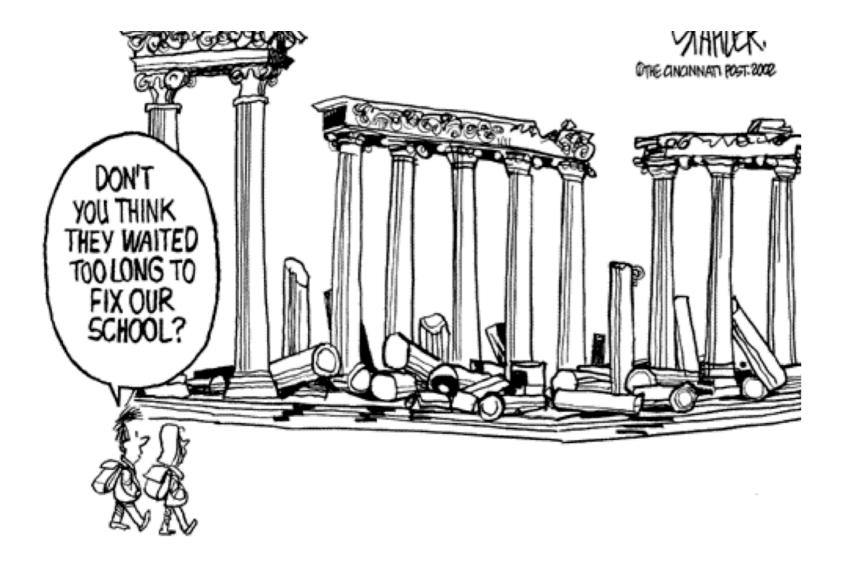
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#### **Measure A Tax Rates**



Tax levies based on assumed AV increases of 2% annually for net local secured, while all other AV types are assumed to remain unchanged. County revised reserve methodology to increase reserves on hand. For 2017-18, debt service is collected for calendar year 2018 (for cash flow purposes), with a reserve of calendar year 2019.

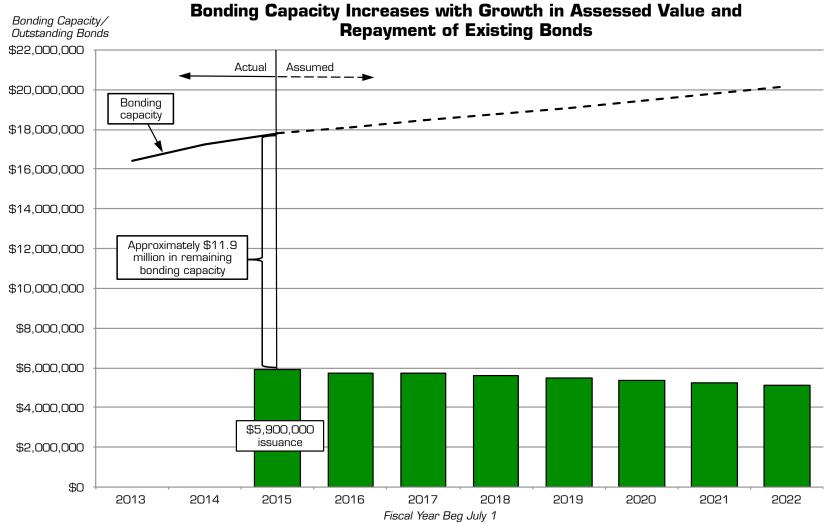
#### More Needs than Measure A Could Fund



# 2018 Offers Opportunity

- Since 2000, school districts may put forward a general obligation bond measure requiring a 55% voter approval with additional oversight
  - A 55% voter approval measure must be on a general election ballot and the next opportunity is the Statewide general election in November 2018.
    - If there were a general election, e.g. a County election, that fully included all of the District's boundaries, that would be another opportunity.

## **Opportunity for Additional Measure**

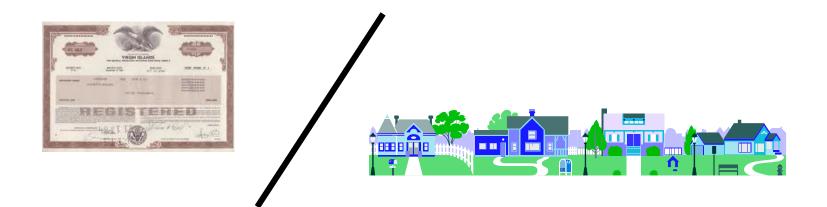


Bonding capacity based on assumed AV increases of 2% annually for net local secured, while all other AV types are assumed to remain unchanged. Annual bonding capacity is as of August 20 when AV becomes "equalized."

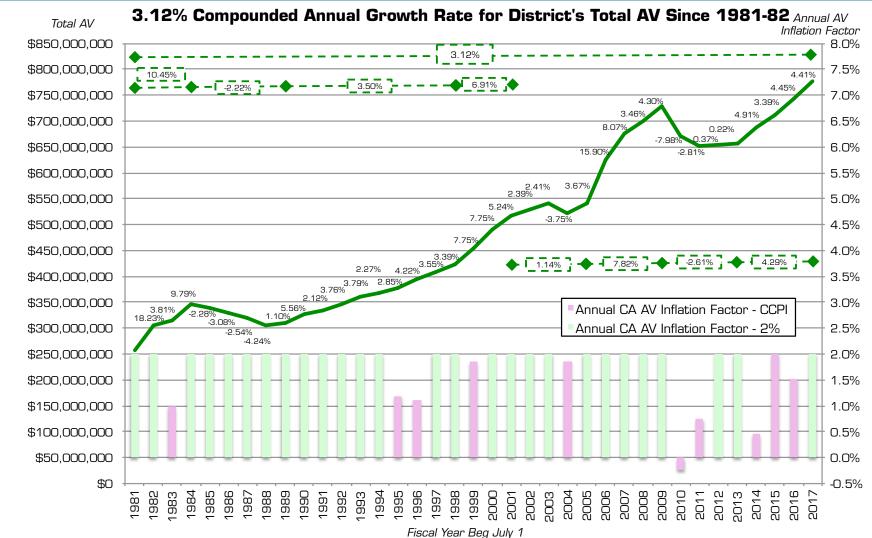
#### **General Obligation Bond Tax Rates**

• Bond tax rate  $\approx$  debt service  $\div$  assessed value

 Each property in the District pays its pro rata share, based on its individual assessed value (not market value)

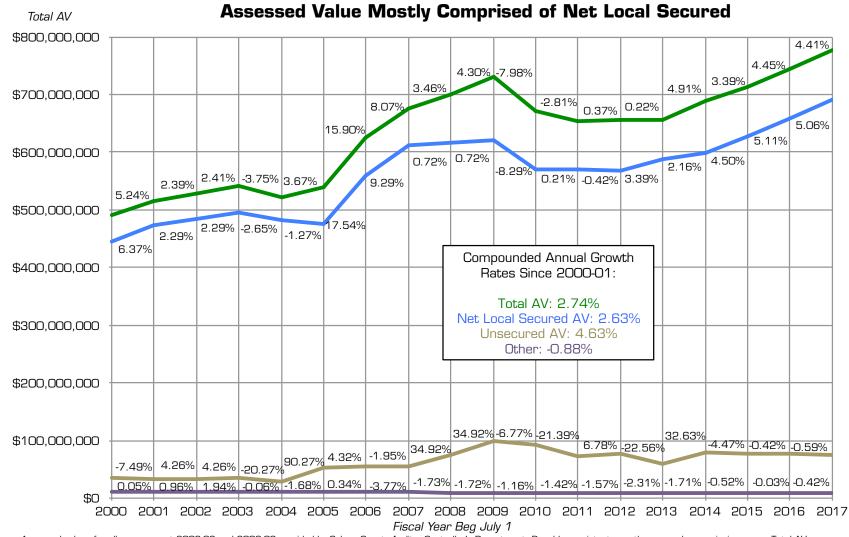


#### **Historical Assessed Value**



Assessed values for all years except 1999-00, 2002-03 and 2008-09 provided by Colusa County Auditor-Controller's Department. Roughly consistent growth assumed over missing years. Values show annual changes, while ranges show compounded annual growth rates over the time period.

#### A Closer Look at AV Since 2000-2001

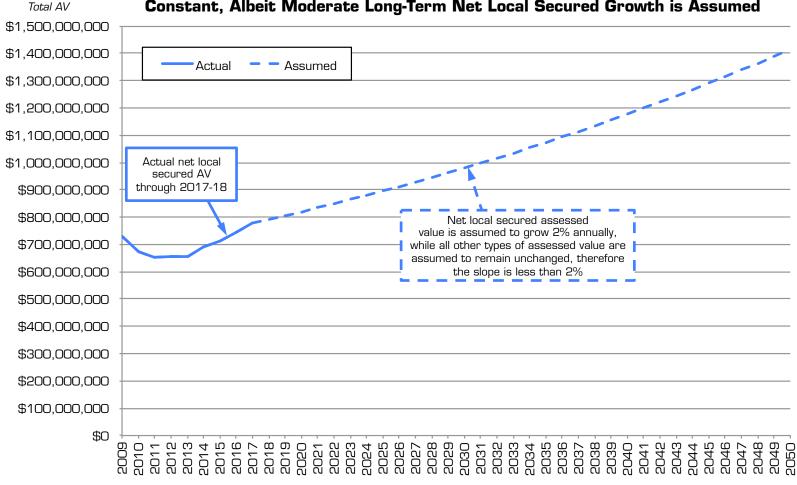


Assessed values for all years except 2002-03 and 2008-09 provided by Colusa County Auditor-Controller's Department. Roughly consistent growth assumed over missing years. Total AV comprised of net local secured, net unsecured and other (comprised of utility and homeowner's exemption).

## **Reasons Assessed Value Can Change**

- Pursuant to Proposition 13 (and embodied in Article 13A of the California Constitution), a school district's property tax base can change for four reasons:
  - Properties are sold (and reassessed at the sale price).
  - Properties are improved (and reassessed with the value of the improvement).
  - A year passes (each property's assessed value increases by the <u>lesser</u> of 2% or the change in the California Consumer Price Index).
  - Market value of one or more properties declines below assessed value - assessed value can be adjusted downward to the market value. If market value subsequently increases, assessed value can "catch up" to pre-decline AV plus allowable adjustments (e.g. 2% annual increase).

#### **Currently Assumed Future Assessed Value**



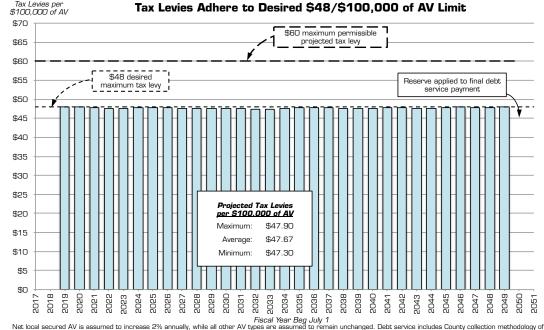
Constant, Albeit Moderate Long-Term Net Local Secured Growth is Assumed

Fiscal Year Beg July 1

Historic assessed values provided by Colusa County Auditor-Controller's Department.

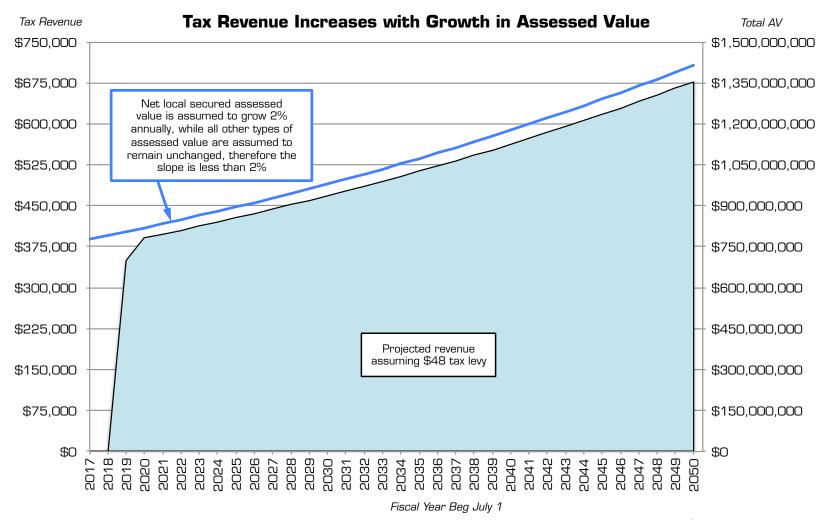
#### **\$48 Tax Parameter**

The projected \$48 tax rate per \$100,000 of assessed value parameter is less than the statutory maximum of \$60, but what the public information survey taken in 2014 suggested.
This may no longer represent voters' threshold, but it's a place to start.



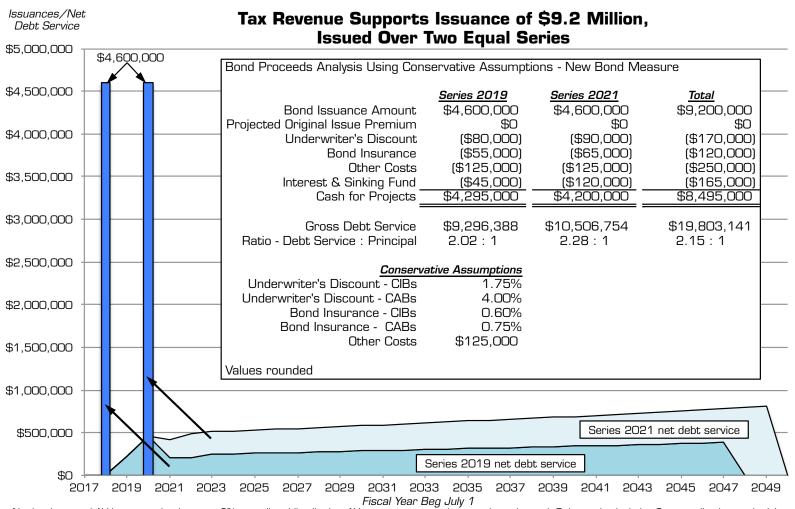
Net local secured AV is assumed to increase 2% annually, while all other AV types are assumed to remain unchanged. Debt service includes County collection methodology of next calendar year debt service collection, and following calendar year for reserve. Tax rates based on "AAA" MMD rates as of January 18, 2018 adjusted 100bp for assumed "A" rating, plus adjustments to account for potential rate increases prior to issuances (+125bp for 2019 & +150bp for 2021), & +180bp for callable CABs. Values rounded.

#### Stable Tax Rate → Payments Grow w/ Proj AV



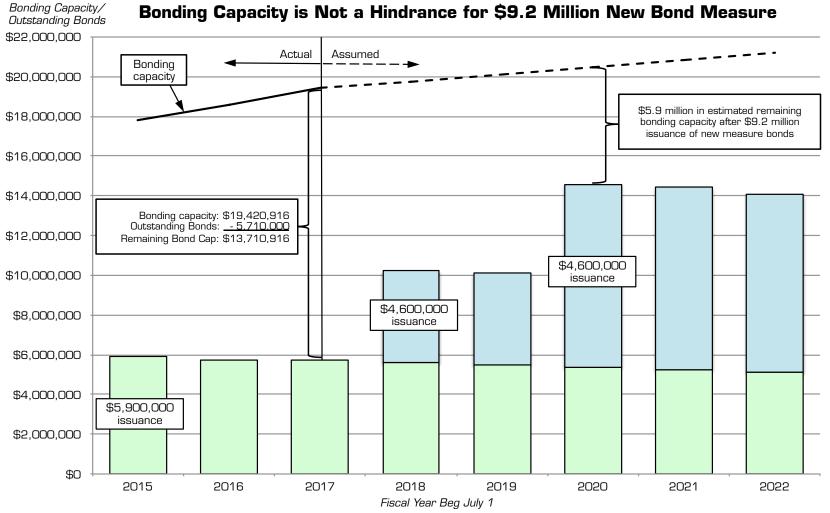
2017-18 assessed value is actual as provided by Colusa County Auditor-Controller's Department. Projected revenue assumes \$48 annual levy.

#### **\$8.5 Million For Needs Is Achievable**



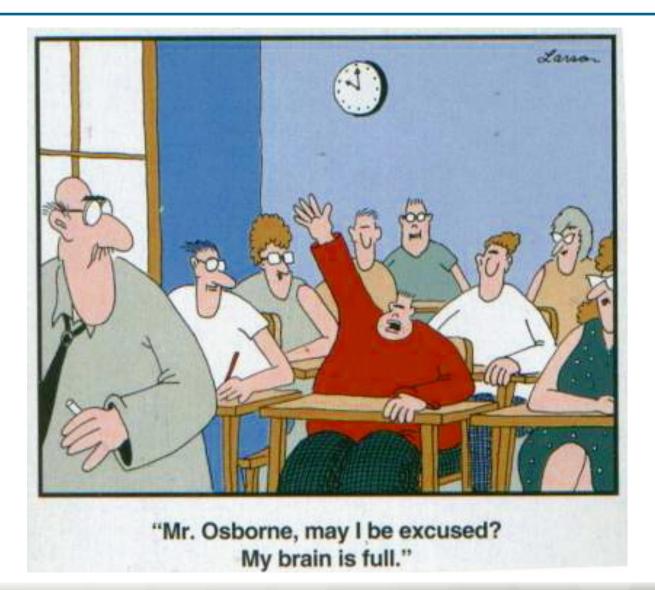
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## **Bonding Capacity Sufficient**



Bonding capacity based on assumed AV increases of 2% annually for net local secured, while all other AV types are assumed to remain unchanged. Annual bonding capacity is as of August 20 when AV becomes "equalized."

#### **Questions or Comments?**



Colusa Unified School District - Page 20

#### **For Reference**

#### Assessed Value

Assumptions - Historical Tests

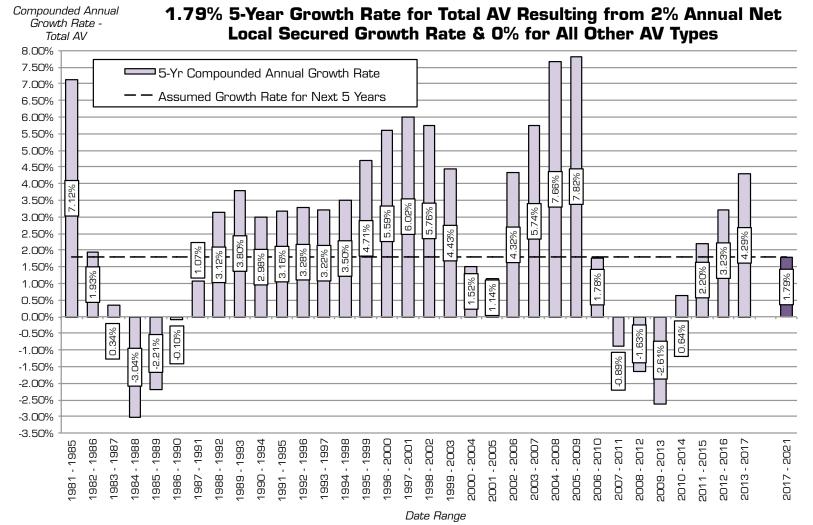
#### Additional Information Regarding General Obligation Bonds

#### **Assessed Value**

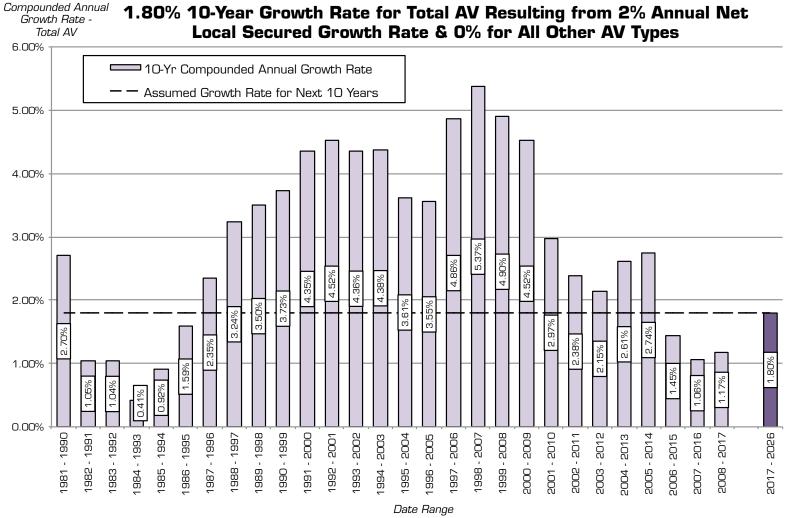
#### Assumptions - Historical Tests

Colusa Unified School District - Page 22

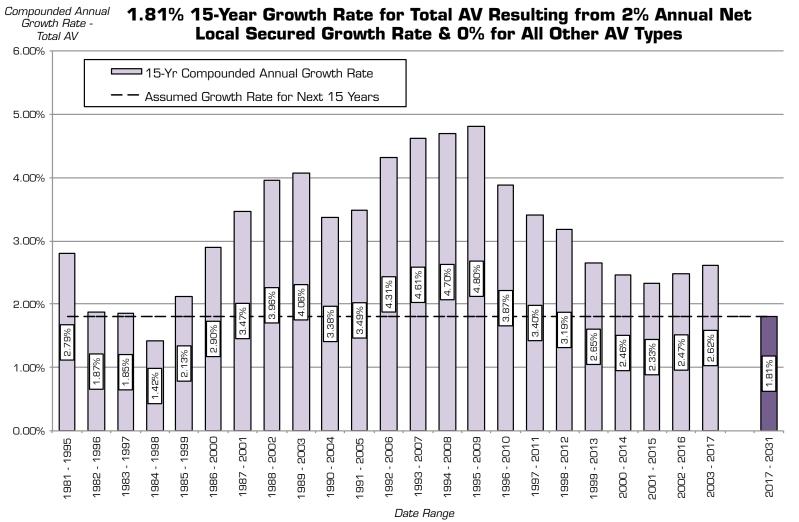
#### **Historical AV Analysis - 5 Year Periods**



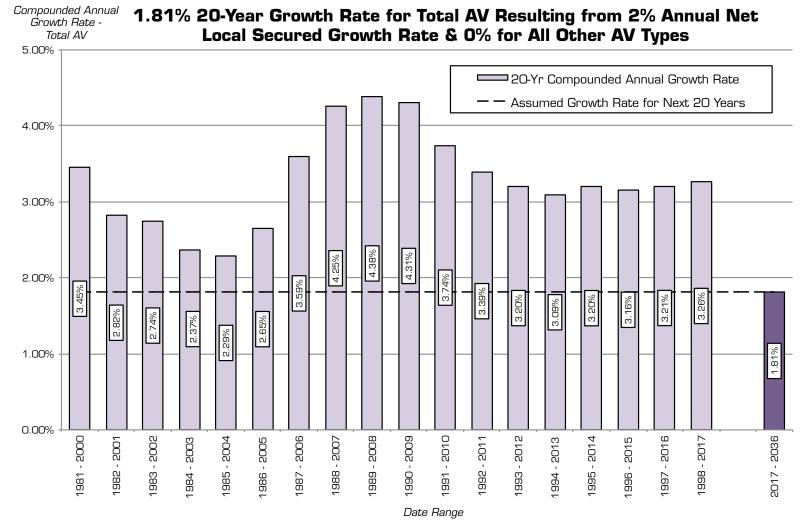
#### **Historical AV Analysis - 10 Year Periods**



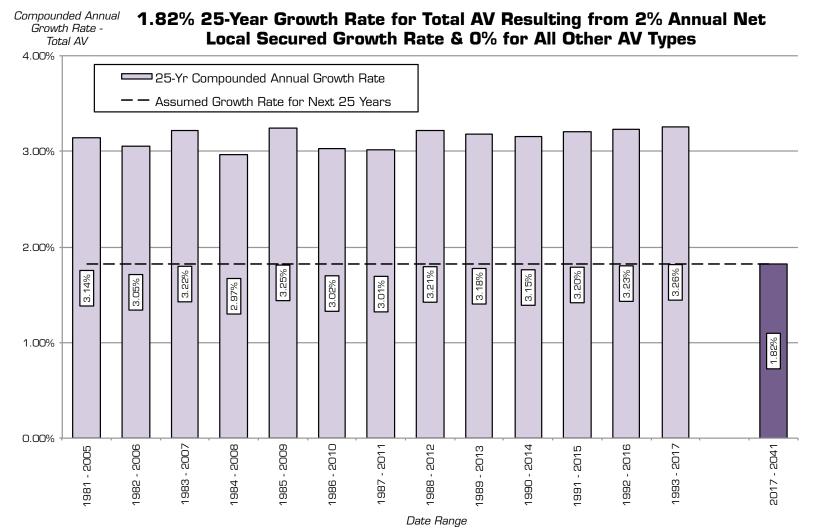
#### **Historical AV Analysis - 15 Year Periods**



#### **Historical AV Analysis - 20 Year Periods**



#### **Historical AV Analysis - 25 Year Periods**



# Additional Info. Regarding G.O. Bonds

Overview of General Obligation Bonds

Comparison of 2/3 vs. 55% Voter Approval Bonds

## **Overview of General Obligation Bonds**

- Common in California since the early 20<sup>th</sup> Century
  - In 1978, Proposition 13 superseded authority
  - In 1986, restored at 2/3 voter approval level
  - In 2000, 55% voter approval measures allowed with additional accountability requirements
    - Maximum projected tax levy and specified citizens' oversight
- "Full Faith and Credit Bond" Unlimited taxing authority
- "Ad Valorem" taxation
- Bonding capacity limited to 1.25% of AV for union districts (2.50% of AV for unified districts)
- County is responsible for ongoing administration
- No political discretion

## 2/3 vs. 55% Voter Approval G.O. Bonds

| Subject   | 55% Voter Approval  | Two-Thirds Voter Approval  |
|---|---|--|
| Board Approval Required To<br>Place Measure on Ballot | Two-thirds  | Majority   |
| Allowable Election Dates                              | Primary or general election, regularly scheduled<br>local election, or statewide special election   | Any Tuesday that is not the day before or the<br>day after a State holiday, or within 45 days of a<br>regularly scheduled election |
| Maximum Projected Tax<br>Rates/Levies                 | For unified district, \$60 per \$100,000 of<br>assessed value; for union district, \$30 per<br>\$100,000 of assessed value  | No projected maximum tax rate  |
| Bonding Capacity (i.e.<br>Maximum Bonds Outstanding)  | 2.5% of assessed value for unified districts and 1.25% of assessed value for union districts  | 2.5% of assessed value for unified districts and 1.25% of assessed value for union districts                                       |
| Audits  | Independent financial and performance audits<br>must be conducted annually  | None specifically required   |
| Oversight Committee                                   | If election is successful, Board must establish<br>independent citizens oversight committee within<br>60 days of Board adoption of resolution declaring<br>election results   | None specifically required   |
| Allowable Expenditures                                | Construction, reconstruction, rehabilitation, or<br>replacement of school facilities, including furnishing<br>and equipping of school facilities, or the acquisition<br>or lease of real property for school facilities | Acquisition or improvement of real property  |
| Facilities List                                       | State Constitution requires a list of the specified school facilities project(s) to be funded   | No requirement for a specific facilities list  |